

Message Text

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ACTION IO-14

INFO OCT-01 ADP-00 OIC-04 SS-15 L-03 H-02 NSC-10 CIAE-00

INR-10 NSAE-00 PA-03 RSC-01 USIA-12 PRS-01 AID-20

EB-11 AF-10 ARA-16 EA-11 EUR-25 NEA-10 TRSE-00 OMB-01

CIEP-02 CAB-09 COME-00 FAA-00 XMB-07 FRB-02 SCI-06

AECE-00 ACDA-19 AGR-20 SPM-01 STR-08 TAR-02 RSR-01

EPA-04 CEQ-02 HEW-08 /271 W
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FM USMISSION GENEVA

TO SECSTATE WASHDC 313

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E.O.11652 NA

TAGS UN ECOSOC

SUBJ 55TH ECOSOC-AGENDA ITEM 3 GENERAL DEBATE-MORNING JULY 6

1. SUMMARY. THE SPEAKERS OF THE JULY 6TH MORNING SESSIONS WERE:

(1) GARDINER OF ECA WHO SPOKE ON AFRICA'S UNHAPPY RECORD IN THE FIRST PERIOD OF REVIEW AND APPRAISAL AND THE COMPLICATIONS OF THE SAHELIAN DROUGHT; (2) FINLAND WHO ENDORSED THE CONCEPTS OF COLLECTIVE ECONOMIC SECURITY AND HOPED THE GROWING EUROPEAN DETENTE WOULD NOT CAUSE EUROPE TO TURN ITS BACK ON THE DEVELOPING WORLD; (3) THE SYG OF ICAO WHO TOUCHED ON AIR-TRAFFIC STATISTICS, AND MEASURES TO COMBAT TERRORISM OF AIR SERVICES; (4) AMBASSADOR MCKENZIE OF UK WHO UNDERScoreD THE NEED FOR "CONSENSUS", NOT IMPOSITION OF MAJORITY WILL, IN UN AND ECOSOC MOVES ON R&A INSPIRED CHANGES TO THE DD II CONSENSUS, COLLECTIVE ECONOMIC SECURITY AND CHARTER OF ECONOMIC RIGHTS AND DUTIES. HE CASITGATED UGANDA FOR DAMAGING THE CLIMATE OF INVESTMENT IN LDC'S THROUGH ITS RECENT ACTIONS; AND (5) DG EKLUND OF IAEA, WHO USED OCCASION TO ENTER PLEA FOR UN AND AGENCIES TO FIND SOME MEANS TO PROTECT UNCLASSIFIED

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APPROVED BUDGETS FROM EFFECTS OF CURRENCY FLUCTUATIONS.

2. THE FIRST SPEAKER IN THE GENERAL DEBATE ON THE MORNING OF JULY 6TH WAS ROBERT GARDINER, EXECUTIVE SECRETARY OF ECA. HE

LEAD OFF BY STATING THAT AFRICAN COUNTRIES OUTPUT IN GOODS AND SERVICES DURING THE FIRST PHASE OF THE DDII HAD BEEN BELOW THE AVERAGE OF THE 1960S. HE OUTLINED THE DIFFICULTIES THAT THE AFRICAN STATES HAD HAD IN PREPARATION FOR THE FIRST ROUND OF REVIEW AND APPRAISAL, NOTING THAT THERE WAS A LACK OF TRAINED PERSONNEL. THEECA AND THE CENTER FOR DEVELOPMENT PLANNING WERE TO UNDERTAKE TRAINING COURSES ON THE R&A TECHNIQUES - ONE IN OCTOBER FOR ENGLISH SPEAKING OFFICIALS AND ONE IN NOVEMBER FOR FRENCH SPEAKING.

3. THE FIRST REVIEW INDICATED NEED FOR COMPREHENSIVE PLANS AIMED AT MEETING NEEDS OF THE MASS OF THE POPULATION IN EDUCATION, TRAINING, FOOD, HOUSING, HEALTH SERVICES AND EMPLOYMENT. HE STATED UNEMPLOYMENT, UNDEREMPLOYMENT AND LOW PRODUCTIVITY OF UNTRAINED LABOR GENERALLY EXPLAINED THE LOW PERFORMANCE AND THE R&A RESULT EMPHASIZED THE NEED TO IMPLEMENT THE WORLD PLAN OF ACTION FOR SCIENCE AND TECHNOLOGY.

4. INCREASING INTEREST AMONG AFRICAN STATES IS BEING SHOWN TO EXPANSION OF FOOD PRODUCTION, NOTING 20 TO 30 PERCENT TOTAL IMPORTS OF AFRICA FOR FOOD. APPLICATION SCIENCE AND TECHNOLOGY TO AGRICULTURE IS BECOMING INCREASINGLY ACCEPTED, BUT A LONG WAY FROM ATTAINING THE GOAL OF TRANSFORMATION OF AGRICULTURAL METHODS OF PRODUCTION. FOOD COSTS HAVE INCREASED SHARPLY BECAUSE OF FOOD SHORTAGES, A PROBLEM ACCENTUATED BY THE SAHELIAN DROUGHT PROBLEM. WHILE DISASTER SO FAR LIMITED TO 6 COUNTRIES, INFORMATION INDICATES THAT IT AFFECTS WHOLE SAHELIAN ZONE INCLUDING GAMBIA, NIGERIA AND ETHIOPIA.

5. HE REFERRED TO LONG TERM PLANNING TO ALLEVIATE THE PROBLEM," MENTIONING SPECIFICALLY USAID COMPREHENSIVE STUDIES ON GRAIN DEPOTS, BUT NOTED THAT "UNLESS SOME DRASTIC ACTION IS TAKEN, THE PROBLEM MAY EVEN BE MORE ACUTE IN THE FUTURE WITH THE ENDING OF GRAIN SUBSIDIES AND GRAIN RESERVES IN THE USA". "CHANGED US GRAIN POLICY THEREFORE IS A CHALLENGE TO AFRICAN COUNTRIES TO EXPAND THEIR PRODUCTION OF GRAIN AND SUBSTITUTES FOR WHEAT." HE STATED EXPECTS NEW UNEP TO OCCUPY ITSELF WITH PROBLEMS OF UNCLASSIFIED

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SAHELIAN AREA OF AFRICA.

6. TURNING TO SCHEMES OF GENERALIZED PREFERENCES, HE STATED IMPACT FOR AFRICA NOT YET FELT. UNCTAD STUDY INDICATED PROBABLY BENEFITS WOULD EXTEND TO LESS THAN ONE FOURTH OF EXPORTS OF DEVELOPING COUNTRIES WITH AFRICA NOT FIGURING AMONG MAJOR BENEFICIARIES. AFRICAN COUNTRIES HAVE DECIDED TO DEVELOP A COMMON APPROACH TO THE GATT MULTILATERAL NEGOTIATIONS AND THE UNCTAD COMMODITY CONSULTATIONS, AND IMF NEGOTIATIONS ON A "NEW WORLD MONETARY SYSTEM", AND THE IMPLICATIONS FOR AFRICA OF THE ENLARGED EUROPEAN ECONOMIC COMMUNITY. HE CONCLUDED STATEMENT WITH COMMENT THAT "NO SURVEY CAN BE COMPLETE WITHOUT REFERENCE TO THE VERY UNSETTLED CONDITIONS OF CENTRAL AFRICA

AND BURUNDI AND ITS NEIGHBORING STATES. REFUGEES, CLASHES BETWEEN GOVERNMENTS AND REBELS, SHORTAGE OF SUPPLIES AND THREATS TO REFUSE TO HANDLE TRADE BY MARITIME TRADE UNIONS CAN ONLY LEAD TO INCREASED HARDSHIP OF THE PEOPLE."

7. THE NEXT SPEAKER WAS AMBASSADOR KARHILO OF FINLAND, WHO AFTER NOTING THE GROWING EUROPEAN DETENTE AND THE CONFERENCE OF EUROPEAN SECURITY, STATED THAT THESE DEVELOPMENTS MUST NOT LEAD EUROPEANS TO CLOSE EYES TO THE RES OF THE WORLD. "THE SPIRIT IN WHICH THE EUROPEAN CONFERENCE ON SECURITY AND COOPERATION SHOULD BE SEEN IS INDEED ONE OF COMMON RESPONSIBILITY, WHICH IMPLIES INCREASED ECONOMIC SECURITY ALSO ON A GLOBAL SCALE. THUS WE ARE HERE APPROACHING THE CONCEPT OF COLLECTIVE ECONOMIC SECURITY." HE WELCOMED THE BRAZILIAN INITIATIVE TO FOCUS OF COLLECTIVE ECONOMIC SECURITY, AND THE ACTION OF FAO COUNCIL LAST MONTH TO BRING ABOUT "A DETAILED OPERATIONAL PLAN FOR MINIMUM WORLD FOOD SECURITY". TURNING TO SAHELIAN ZONE PROBLEMS, HE INDICATED GOVERNMENT STUDYING ADDITIONAL MEASURES FOR ASSISTANCE TO MEET LONG TERM CHALLENGE THROUGH EFFECTIVE UTILIZATION OF AVAILABLE TECHNOLOGICAL KNOW-HOW AND RESOURCES. HE INDICATED HIS GOVERNMENT'S SATISFACTION WITH FIRST SESSION OF UNEP GOVERNING COUNCIL AND EMPHASIS PLACED ON "QUALITY OF HUMAN LIFE". HE THEN TURNED TO DISQUIETING INFLATIONARY GROWTHS AND MONETARY INSTABILITIES, NOTING THAT IT PARAMOUNT THAT WORK ON MONETARY REFORM BE PURSUED VIGOROUSLY. ENCOURAGED BY INCREASING GROWTH OF VOLUME OF WORLD TRADE AND PREPARATION FOR NEW ROUND OF GATT NEGOTIATIONS, HOPING THAT SHORTCOMING OF KENNEDY-ROUND REGARDS MEANINGFUL ACTION IN FAVOR OF LDCS CAN

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BE RECTIFIED.

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8. TURNING TO R&A, AMBASSADOR KARHILO STATED FIRST APPROACH TO R&A HAD SHOWN CAPACITY TO FORESEE ALL IMPLICATIONS TO THE UNIFIED APPROACH HAD BEEN INSUFFICIENT WITH PROBLEMS OF MASS POVERTY AND UNEMPLOYMENT HAD NOT RECEIVED ADEQUATE ATTENTION. HE FOUND INTERESTING AND WORTHY OF FURTHER STUDY PREPARATION OF POVERTY DATUM-LINE AS AN INDICATOR FOR THE MID-TERM R&A. TURNING TO ROLE OF ECOSOC, STATING GOALS AND OBJECTIVES OF A PREDOMINANT PART OF COUNCIL WORK FOR YEARS TO COME ARE DEFINED IN THE DEVELOPMENT STRATEGY. HE WELCOMED ECOSOC RESOLUTION 1768 SINCE IT UNEQUIVOCALLY REAFFIRMS COUNCIL'S CENTRAL ROLE IN R&A, AND CALLED ON MEMBERS, UN AND SUBSIDIARY ORGANS AND SA'S TO REASSERT CONSTITUTIONAL AUTHORITY OF THE COUNCIL.

9. THE SYG OF ICAO REPORTED NEXT TO THE COUNCIL, TOUCHING ON TOTAL AIR TRANSPORT STATISTICS, NEW STATISTICAL COLLECTION EFFORTS ON IMPACT OF NON-SCHEDULED AIRLINES, IMPROVED LOAD FACTORS, A SLIGHT DECLINE IN SAFETY RECORD, AND FINALLY ON ACTIVITIES OF ICAO. HERE HE NOTED IMPROVEMENT OF TECHNICAL, ECONOMIC AND LEGAL FRAMEWORK OF CIVIL AVIATION, REFERRING TO UNCLASSIFIED

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PROBLEMS OF CRIMES AGAINST AVIATION. HE DEPLORED CONTINUED ACTS OF VIOLENCE, DESPITE BEST EFFORTS OF ALL CONCERNED, NOTING THAT ICAO HAD PUBLISHED SECURITY MANUAL OF MEASURES CONCERNED, NOTING THAT ICAO HAD PUBLISHED SECURITY MANUAL OF MEASURES STATES REQUESTED TO IMPLEMENT TO PREVENT UNLAWFUL ACTS. ON LEGAL ASPECTS, STATED 64 STATES RATIFIED TOKYO CONVENTION ON OFFENSE ON BOARD AIRCRAFT; 52 STATES RATIFIED HAGUE CONVENTION ON SUPPRESSION OF UNLAWFUL SEIZURES; AND 26 STATES RATIFIED MONTREAL CONVENTION ON ACTS AGAINST SAFETY OF CIVIL AVIATION. ALL THREE ARE NOW IN FORCE. HE NOTED AUGUST MEETING IN ROME TO CONSIDER FURTHER MEASURES. IN ENVIRONMENT FIELD, HE NOTED STANDARDS ON AIRCRAFT NOISE LIMITS AS USEFUL STEP TOWARDS PROTECTION OF ENVIRONMENT. WORK BEING UNDERTAKEN ON SONIC BOOM PROBLEMS, GUIDANCE ON LAND USE IN VICINITY OF AIRFIELDS, AND A NEWLY INITIATED ICAO PROGRAM ON ENGINE EMISSION CONTROLS THROUGH OPERATIONAL PRACTICES. HE NOTED ICAO ROLES IN DEVELOPMENT AND THE REINFORCEMENT OF ICAO REGIONAL OFFICES TO ASSIST IN THE COUNTRY PROGRAMMING EXERCISES. HE NOTED WITH SATISFACTION 7 PER CENT GROWTH IN NUMBER OF FELLOWSHIP AND SCHOLARSHIPS IN AERONAUTICAL TRAINING IN 1972 OVER 1971.

10. AMB MCKENZIE (UK) FOLLOWED, AFTER NOTING LONG AND COMPLEX AGENDA, STATED CLEARLY CENTRAL PURPOSE THIS SESSION TO BE FIRST R&A, BUT THIS MUST BE SEEN IN CONTEXT OF PRESENT TRENDS OF WORLD

ECONOMIC RELATIONS. FLUX AND FERMENT ARE FIRST THING THAT STRUCK HIM. WHOLE PATTERNS OF POST-WAR POLITICAL AND ECONOMIC INTER-RELATIONSHIPS UNDERGOING RADICAL CHANGE. HE EMPHASIZED THE CENTRAL ROLE OF ECOSOC IN THE COORDINATING OF THE WHOLE RANGE OF ECONOMIC BODIES, ADDING GLAD TO REPORT UK HAD DEPOSITED ITS RATIFICATION OF ARTICLE 61 OF THE CHARTER ON JUNE 19. ECOSOC SHOULD PROVIDE THREE ELEMENTS TO THE SYSTEM: (1) AN ANNUAL STOCKING, PERHAPS THE LEAST IMPORTANT, FOR A YEAR IS TOO SHORT FOR DRAMATIC CHANGE AND, THEREFORE, THE COUNCIL RISKS UNDERESTIMATING THE CHANGE THAT HAS OCCURED; (2) A LOOK AT PROGRESS FROM THE POINT OF VIEW OF THE WORLD COMMUNITY AS A WHOLE, IN WHICH ECOSOC SHOULD NOT REPEAT SAME SETS OF DISCUSSION OR NEGOTIATIONS AS HAVE TAKEN ELSEWHERE, WHICH GENERATES HEAT NOT LIGHT, BUT THE COUNCIL SHOULD NOTE MEASURES OF AGREEMENT REACHED, "MAKING A VIRTUE OF THE FACT THAT GOVERNMENTS...ARE MOVED MORE EASILY IF CAJOLED NOT COMPELLED, AND THAT CHANGES REQUIRE NOT ONLY ACCEPTANCE OF THEORETICAL PROPOSITIONS, BUT A COMPARATIVE WILL FOR THE LEGISLATIVE, ADMINISTRATIVE UNCLASSIFIED

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AND TECHNICAL ARRANGEMENTS TO MAKE THEIR INTRODUCTION POSSIBLE"; AND (3) BROAD LINES OF POLICY GUIDANCE, WHICH THE COUNCIL MUST DO ON THE BASIS OF "WHAT CAN COMMAND GENERAL ACCEPTANCE. OUR MOTTO SHOULD BE CHANGE, BUT ORDERLY CHANGE." HE STATED R&A THIS TIME TRIAL RUN, WE MUST LEARN FROM ERRORS, AND, BY AND LARGE, ARRANGEMENTS SEEM TO HAVE BEEN RIGHT DESPITE LACK OF AGREEMENT IN THE R&A COMMITTEE. HE CALLED FOR CANDOR IN ECOSOC R&A EXERCISE, CALLING ATTENTION TO EXCELLENT REPORT OF CDP IN WHICH "NONE EXCAPED CRITICISM". CHANGE IN THE DDII STRATEGY MUST COME ABOUT IN SAME MANNER AS CONSENSUS ON STRATEGY ITSELF, I.E. BY BEING ACCEPTABLE TO ALL. HE CALLED ATTENTION TO SEARCH "FOR ANALOGOUS SET OF GUIDELINES TO OPERATE IN THE FIELD OF TRADE", NOTING FORTHCOMING GATT NEGOTIATIONS MAY SET THE "RULES OF THE GAME" FOR INTERNATIONAL COMMERCIAL AND ECONOMIC TRANSACTIONS. HE ENDORSED CONCEPT OF ECONOMIC COLLECTIVE SECURITY BUT UNDERSCORED THAT COUNCIL MUST HAVE A COMMITMENT TO SEEK CONSENSUS. HE STATED UK PLAYING FULL AND CONSTRUCTIVE ROLE IN MEXICAN PROPOSAL ON CHARTER OF ECONOMIC RIGHTS AND DUTIES, BUT SUCH A DOCUMENT MUST STRIKE BALANCE BETWEEN RIGHTS AND OBLIGATIONS. TURNING TO WORLD SHORTAGE OF CAPITAL, BOTH PUBLIC AND PRIVATE, HE STATING THERE IS ROOM FOR DISCUSSION TO ENSURE EQUITABLE BALANCE OF ADVANTAGE TO SUPPLIERS OF CAPITAL, CONSUMERS AND COUNTRY POSSESSING RESOURCES. HE THEN PROCEEDED TO TAKE UGANDA TO TASK FOR SEIZURE WITHOUT COMPENSATION, CLOSURES WITHOUT WARNING, HARASSMENT AND EXPULSIONS OF BUSINESSMEN, AND EVEN DISRUPTION OF UNDP, ITS PROPERTIES STOLEN AND ITS STAFF MEMBERS ABUSED, STATING HE FELT "BOUND TO CALL ATTENTION TO THE DAMAGE DONE BY SUCH PRACTICES TO THE CLIMATE FOR INVESTMENT ACROSS THE WHOLE DEVELOPING WORLD."

11. THE LAST SPEAKER OF THE MORNING SESSION WAS DG EKLUND OF IAEA, WHO DEPARTING FROM PREVIOUSLY PREPARED TEXT, ENTERED STRONG STATEMENT ON PROBLEMS OF IAEA WHICH "HAS BEEN HIT BY THE

ECONOMIC SITUATION AND CURRENCY INSTABILITIES." RESERVE OF RESOURCES SMALL AND AGENCY HAD PASSED THE POINT WHEN ANY MORE COULD BE ABSORBED. THEY HAD FROZEN RECRUITMENT, CUT TRAVEL AND REDUCED PROGRAMS AND SERVICES. THUS DEFICIT REDUCED BY HALF, BUT NOT ELIMINATED. EVEN SUPPLEMENTARY INSUFFICIENT SINCE SUBSTANTIAL LOSSES OCCURED SINCE THE BOARD'S APPROVAL.-"UN AND THE AGENCIES MUST FIND OTHER MEANS TO PROTECT APPROVED BUDGETS AND PROGRAMS FROM CURRENCY FLUCTUATIONS." ATTEMPTS TO UNCLASSIFIED

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COMPENSATE STAFF FOR LOSSES THROUGH POST ADJUSTMENTS HAS LEAD TO SITUATION WHERE 30 TO 50 PER CENT OF NET EARNINGS IS POST ADJUSTMENTS, IAEA FACES AN EMERGENCY SITUATION. HE THEN TURNED TO REVIEWING

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Message Attributes

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